# Message Text

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INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08 FRB-03 INR-10 NSAE-00 SP-02 STR-08 TRSE-00 LAB-04 SIL-01 OMB-01 DODE-00 PM-05 H-01 L-03 NSC-05 PA-01 SS-15 ICA-11 AGRE-00 LABE-00 /097 W

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FM AMEMBASSY MADRID

TO SECSTATE WASHDC 8027

INFO AMEMBASSY BONN

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BRUSSELS ALSO FOR USEEC; USCINCEUR FOR POLAD

E.O. 12065: GDS 01/26/85 (CALDWELL, RAY) OR-P

TAGS: PINT, SP

SUBJECT: THE SPANISH ELECTIONS: ACTORS AND ISSUES; CD FORESEES GAINS, HOPES FOR COALITION WITH UCD

REF: 78 MADRID 5141

1. SUMMARY AND CONCLUSIONS: THE RECASTING OF THE

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MAJOR CONSERVATIVE OPPOSITION PARTY, FRAGA'S POPULAR ALLIANCE (AP), INTO THE FRAGA/AREILZA/OSORIO-LED DEMOCRATIC COALITION(CD) IS ONE OF THE TWO MOST SIGNIFICANT CHANGES IN THE ELECTORAL PANORAMA SINCE JUNE 1977 (THE OTHER IS THE ABSORPTION OF THE SOCIALIST PSP BY THE PSOE, WHICH WILL BE ADDRESSED IN SEPTEL). THE CD LEADERSHIP, BANKING ON A

RIGHTWARD SHIFT IN THE SPANISH ELECTORATE SINCE JUNE 1977 AND WORKING TO AVOID THE ERRORS THAT COST FRAGA SO DEARLY IN THAT FIRST ELECTION, HOPES TO COME OUT OF THE MARCH 1 CONTEST IN A POSITION TO FORCE A CENTER-RIGHT GOVERNING COALITION WITH UCD.

- 2. THE THREE BASIC ELEMENTS OF CD'S STRATEGY ARE:
- --- A CENTER-RIGHT ELECTORAL PROGRAM
  SIMILAR TO UCD'S, WHICH CD HOPES WILL
  FACILITATE A FUTURE COALITION WHILE PERMITTING
  IT TO TAKE THE POSITION THAT UCD, SUFFERING FROM ITS
  OWN INTERNAL CONTRADICTIONS AND WEAKENED BY 18
  DIFFICULT MONTHS IN OOFICE, CANNOT GOVERN COHERENTLY,
  FIRMLY AND EFFECTIVELY WITHOUT THE BACKBONE CD
  PARTICIPATION WOULD PROVIDE.
- --- A FORWARD-LOOKING, NON-CONFRONTATIONAL CAMPAIGN THAT WILL EFFECTIVELY ERASE AP'S IMAGE AS A PURVEYOR OF UPDATED FRANCOISM AND PERMIT CD TO GAIN VOTES AT UCD'S EXPENSE WHILE NOT BURNING ANY BRIDGES TO THE GOVERNING PARTY.
- --- ACHIEVEMENT OF A SUFFICIENT NUMBER OF CON-GRESS SEATS (AT LEAST 25, THEY HOPE, AND PERHAPS AS MANY AS S5-40) TO MAKE A UCD-CD COALITION SUAREZ' CONFIDENTIAL

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MOST ATTRACIVE GOVERNING ALTERNATIVE.

- 3. CD HAS STARTED WELL AND ITS OPTIMISM IS UNDERSTANDABLE. IT SHOULD BE ABLE TO CAPITALIZE ON CONCERN OVER TERRORISM AND LAW AND ORDER, CONSERVATIVE DISAGREEMENT WITH MORE "PROGRESSIVE" ASPECTS OF UCD'S PROGRAM -- SUCH AS SOME FEATURES OF THE FISCAL REFORM -- AND THE FEELING IN SOME CONSERVATIVE CIRCLES THAT SUAREZ HAS BEEN MORE ATTENTIVE TO THE LEFT THAN TO HIS OWN NATURAL CONSTITUENCY. UNCERTAINTIES ABOUND AT THIS JUNCTURE, HOWEVER, AND MUCH WILL DEEEND ON HOW THE CAMPAIGN UNFOLDS, THE ERRORS THE PARTIES COMMIT OR AVOID UNTIL MARCH 1, AND CIRCUMSTANCES BEYOND THEIR CONTROL, LIKE TERRORISM.
- 4. CD HAS THE SPECIAL PROBLEM OF EXPANDING THE FRONTIERS OF THE CONSERVATIVE OPPOSITION'S ELECTORAL CONSTITUENCY, WHICH AP'S 1977 CAMPAIGN DID SO MUCH TO CONSTRICT. BUT NO MATTER HOW MUCH CD NUANCES ITS CAMPAIGN AND FRAGA'S PARTICIPATION IN IT, THE AP CHIEF, SPAIN'S MOST VOLATILE AND CONTROVERSIAL

MAJOR POLITICAL FIGURE, IS THE COALITION'S DOMINANT PERSONALITY AND PREMIER FORCE OF VOTER ATTRACTION/AVOIDANCE. AS A RESULT, THE OUTCOME COULD HINGE IN THE END ON A QUESTION WHICH IS AT LEAST AS VISCERAL AS IT IS POLITICAL: HOW MANY MODERATE SPANIARDS HAVE CHANGED THEIR MINDS ABOUT FRAGA DURING THE PAST 18 MONTHS, AND NOW CONSIDER HIM PART OF THE SOLUTION RATHER THAN PART OF THE PROBLEM. END SUMMARY AND CONCLUSIONS.

5. IN CONTRAST TO THE COMMUNISTS (MADRID 1295), THE LEADERS OF THE DEMOCRATIC COALITION (CD) SOUGHT

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INFO AMEMBASSY BONN

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THESE ELECTIONS, ALTHOUGH THEY WANTED MORE TIME TO PREPARE. FRAGA, AREILZA AND OSORIO HAVE LONG HELD THAT SUAREZ HAS "PURSUED CENTER-LEFT POLICIES WITH CENTER-RIGHT VOTES", AND THAT THIS REFUSAL OF THE

GOVT TO DEFEND THE INTERESTS OF ITS CONSTITUENCY, COMBINED WITH SUAREZ' ALLEGED FAILURE TO GOVERN WITH SUFFICIENT AUTHORITY, SIGNIFICANTLY ENHANCED THE ELECTORAL PROSPECTS OF A MODERNIZED CONSERVATIVE OPTION. FRAGA ALSO REALIZED THAT AP'S NUMERICAL WEAKNESS (16 OF 350 CONGRESS SEATS) MEANT IT CONFIDENTIAL

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USUALLY WAS LITTLE MORE THAN A MARGINAL PARLIAMENTARY ACTOR, AND THAT THE UNRECONSTRUCTED FRANCOIST CAST OF AP'S 1977 CAMPAIGN AND RESULTING CONGRESS REPRESENTATION MADE IT IMPOSSIBLE TO PULL UCD RIGHTWARD INTO EFFECTIVE COLLABORATION. AP'S VERY NATURE MADE A POLITICAL IMPERATIVE OF WHAT OTHERWISE MIGHT HAVE BEEN A REVERSIBLE TACTICAL DECISION BY SUAREZ TO KEEP FRAGA ON HIS RIGHT AND IN OPPOSITION. A NEW ELECTION, HOWEVER, IF APPROACHED CORRECTLY BY A REVAMPED AP (CD), HELD OUT THE PROSPECT OF SUFFICIENT GAINS AT UCD'S EXPENSE TO PULL UCD INTO COALITION AND BRING THIS "NEW RIGHT" INTO GOVT AND THEREBY TO CENTER STAGE.

6. FRAGA, IMPLICITLY ACKNOWLEDGING THE SERIOUS MISTAKES OF HIS 1977 CAMPAIGN AND THE INSUPERABLE LIMITATIONS OF AP AS ORIGINALLY CONSTITUTED, HAS WORKED GRADUALLY OVER THE PAST 18 MONTHS TO OVERHAUL AP AND STRENGTHEN ITS ELECTORAL APPEAL TO THE CENTER/ CENTER-RIGHT. HE QUICKLY DISCARDED THE BACKWARDD. LOOKING RHETORIC OF AP'S 1977 ELECTORAL EFFORT. ATTEMPTED TO CONTROL HIS TEMPER AND TONGUE (WITH ONLY MIXED RESULTS), WAS ONE OF THE SEVEN DRAFTERS OF SPAIN'S NEW MODERATE CONSTITUTION, AND EITHER MADE IT EASY FOR HIS MORE CONSERVATIVE AP COLLEAGUES TO ABANDON SHIP OR GAVE THEM A NUDGE OVERBOARD AT THE PROPPR MOMENT. OF THE "MAGNIFICENT 7" FORMER FRANCO MINISTERS WHO FOUNDED AP, THOMAS DE CARRANZA WAS JETTISONED EARLY ON, MARTINEZ ESTERUELAS WAS THE CASUALTY OF HIS 1977 ELECTORAL DEFEAT IN TERUEL. AND LICINIO DE LA FUENTE, THOUGH A PARLIAMENTARIAN, GRADUALLY DRIFTED INTO OBSCURITY. SILVA MUNOZ AND FERNANDEZ DE LA MORA COOPERATED BY EFFECTIVELY THROWING IN THE TOWEL WHEN CONFIDENTIAL

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THEY VOTED AGAINST THE CONSTITUTION, AND MOST RECENTLY LAUREANO LOPEZ RODO WAS EASED OUT WHEN THE CD LEADERR SHIP REFUSED TO LET HIM REPEAT AS THE NUMBER ONE

CANDIDATE IN BARCELONA. (ONLY MARTINEZ ESTERUELAS WAS REINTEGRATED AT THE LAST MOMENT, WHEN HE WAS PLACED AT THE HEAD OF CD'S VALENCIA LIST.)

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7. AT THE SAME TIME THA,***.'A*, $*

****A*A*,$*****/*(****X**$

A*&**

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*A**)*****(2A**& *"***'A.*(****

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A**A*&*$***X**

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ZEN AMCONSUL SEVILLE POUCH

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OF LIBERALS, CHRISTIAN DEMOCRATS, SOCIAL DEMOCRATS AND INDEPENDENTS, BROUGHT SOME OBSERVERS TO LABEL IT DISPARAGINGLY "UCD'S CLONE." BUT THE UNPREDICTABLE LASUEN RESTORED CD'S ORIGINAL UNDILUTED CONSERVATIVE HUE WHEN HE BOLTED SHORTLY BEFORE FILING TIME. REPORTEDLY AREILZA, FRAGA AND OSORIO WOULD NOT AGREE

TO HIS INSISTENCE THAT HE RUN WITH CD BUT THEN BE ALLOWED TO FREELANCE AS AN INDEPENDENT SOCIAL DEMOCRAT ONCE IN PARLIAMENT (PRECISELY THE REASON FOR LASUEN'S EARLIER EXPULSION FROM THE GOVERNING CONFIDENTIAL CONFIDENTIAL

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PARTY).

9. NO SOONER WAS CD FORMED THAN ITS LEADERS MADE THE MODEST BUT REALISTIC CLAIM THAT THEIR COALITION. THOUGH A COMPETITOR FOR UCD'S VOTES, WAS A POTENTIAL COALITION PARTNER FOR UCD. NOT AN INDEPENDENT GOVERNING ALTERNATIVE OF ITS OWN. THEY THEN SET TO WORK THROWING LINES OUT TO SUAREZ IN AN ATTEMPT TO FASHION SOME KIND OF PRE-ELECTIONS UNDERSTANDING WHICH WOULD EMBODY, IF NOT JOINT LISTS, AT LEAST A NON-AGGRESSION PACT TO MINIMIZE THE DIVISION OF THE CONSERVATIVE VOTE BETWEEN THE TWO GROUPS. (THIS GAMBIT ALSO WAS MOTIVATED BY CD'S FEAR THAT WHEN THE VOTES WERE IN IT MIGHT NOT, ON ITS OWN, HAVE GARNERED ENOUGH SEATS TO INFLUENCE EVENTS.) THEY HOPED SUCH AN AGREEMENT WOULD GUARANTEE IN ADVANCE A POST-ELECTION UCD-CD COALITION. BUT THESE OVERTURES PREDICTABLY WERE REJECTED BY SUAREZ, WHO PREFERRED TO TAKE HIS CHANCES WITH A DIVIDED CONSERVATIVE VOTE IN ORDER TO LEAVE UCD'S OPTIONS OPEN UNTIL THE BALLOTS WERE COUNTED. HAVING FAILED TO REACH A PRE-ELECTION UNDERSTANDING, CD'S STRATEGY THEN TURNED TO SECURING A UCD-CD COALITION AFTER MARCH 1 THROUGH THE COMPATIBILITY OF THEIR PROGRAMS AND HOPED FOR STRENGTH OF CD'S ELECTORAL SHOWING.

10. IN ORDER TO ACHIEVE THIS OBJECTIVE, CD KNOWS IT MUST RUN A SUFFICIENTLY AGGRESSIVE ELECTORAL CAMPAIGN TO SECURE A LEVERAGE-PRODUCING NUMBER OF SEATS (AT LEAST 25, CD LEADERS HOPE, AND PERHAPS AS MANY AS 35-40), WHILE AT THE SAME TIME NOT BURNING ANY BRIDGES TO THE GOVERNING PARTY. IN SPITE OF FRAGA'S FREQUENT ATTACKS ON THE GOVT DURING THE CONFIDENTIAL

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CONSTITUENT PERIOD, HIS CRITICISMS DERIVED MORE FROM DIFFERENCES OVER METHOD AND TACTICS AND FROM FRAGA'S EXTREME FRUSTRATION WITH HIS MINOR POLITICAL ROLE THAN THEY DID FROM ANY FUNDAMENTAL PROGRAMMATIC DISAGREEMENT. OVERALL, CD'S ELECTORAL PROGRAM REFLECTS A SIMILARITY OF VIEWS. ALTHOUGH MORE CONSERVATIVE THAN UCD'S, THE DIFFERENCES ARE PRINCIPALLY IN EMPHASIS. IT EVEN

SEEMS TO FINESSE THE ONE ISSUE WHERE THERE MAY INDEED BE UNBRIDGEABLE DIFFERENCES--REGIONAL AUTONOMY, AND IT THEREFORE PRESENTS NO INSURMOUNTABLE OBSTACLES TO A UCD-CD COALITION. (CD'S PROGRAM WILL BE REPORTED ON SEPARATELY IN DETAIL.) CD'S CAMPAIGN, WHOSE CENTRAL THEMES WILL BE "PROGRESS, SECURITY, FIRMNESS AND MODERATION", WILL THEN CONSIST LARGELY OF THE ASSERTION THAT IT WOULD DO BASICALLY WHAT UCD IS DOING, ONLY MORE EFFECTIVELY, AND THAT UCD DESPERATELY NEEDS CD'S HELP IF THE COUNTRY IS TO OVERCOME THE MANY PROBLEMS IT CONFRONTS, PARTICULARLY TERRORISM/COMMON CRIME AND ECONOMIC DISLOCATION.

11. KEEPING LINES OPEN TO UCD, HOWEVER, IS AS MUCH A QUESTION OF STYLE AS IT IS OF SUBSTANCE. WHILE AREILZA'S AND OSORIO'S POLITICAL STYLES ARE BASICALLY CONCILIATORY, AND CONSEQUENTLY ARE NATURALLY COMPATIBLE WITH CD'S COALITION-SEEKING APPROACH, FRAGA IS EASILY THE MOST VOLATILE AND CONTROVERSIAL POLITICAL LEADER IN SPAIN. IN SPITE OF HIS MANY DEMONSTRATED VIRTUES -- MOST NOTABLY HIS INTELLECTUAL BRILLIANCE-- FRAGA'S PERSONAL RELATIONS WITH SUAREZ ARE NOTORIOUSLY BAD AND HE CONTINUES TO BE CONSIDERED AN OGRE BY THE POLITICAL LEFT. BY HIMSELF HE CAN UNDERMINE THE BRIDGE-BUILDING EFFORTS OF HIS FELLOW CD LEADERS AND REDUCE CD'S ELECTORAL APPEAL

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R 301525Z JAN 79
FM AMEMBASSY MADRID
TO SECSTATE WASHDC 8030
INFO AMEMBASSY BONN
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RESTRAINT THAN HE HAS IN THE PAST, AND THE PCE, FOR ONE, ALREADY HAS MADE IT CLEAR (MADRID 1295) THAT IT FULLY INTENDS TO TEST HIM. AS A RESULT THE OTHER CD LEADERS WILL ATTEMPT TO MINIMIZE FRAGA'S EXPOSURE -- AND THEREFORE VULNERABILITY -- TO HECKLERS AND HOSTILE MEMBERS OF THE PRESS. IN FACT, WE ALREADY HAVE SEEN THE FIRST INSTALLMENT OF THIS EFFORT: FRAGA WAS SIGNIFICANTLY ABSENT FROM CD'S PRESENTATION OF ITS LISTS TO THE PRESS; ONLY AREILZA APPEARED AND VERBALLY CONFIDENTIAL

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UNDERLINED THE NON-CONFRONTATIONAL, FORWARD-LOOKING NATURE OF CD'S CAMPAIGN EFFORT (WE WILL "OFFER SOLUTIONS, NOT ATTACK PERSONS"). THIS WAS A FAR CRY INDEED FROM THE SELF-DEFEATING, COMBATIVE AP APPROACH OF 1977.

12. IN ADDITION TO IMPRESSING ON SUAREZ AND UCD THAT THEY WILL NOT BE ABLE TO GOVERN COHERENTLY AND FIRMLY WITHOUT THEM, HOWEVER, CD MUST SIMILARLY CONVINCE ENOUGH OF THE ELECTORATE TO REINFORCE "PROGRAMMATIC LOGIC" WITH THE POWER OF PARLIAMENTARY NUMBERS. THE COMPLEMENT TO CD'S NUANCED CAMPAIGN EFFORT WILL HAVE TO BE A SIGNIFICANT IMPROVEMENT ON AP'S TOTAL OF 1.5 MILLION VOTES (8.3 PERCENT) AND 16 DEPUTIES (3 IN MADRID AND 1 EACH IN ASTURIAS, TOLEDO, LOGRONO, SANTANDER, BARCELONA, LA CORUNA. LUGO, ORENSE, PONTEVEDRA, LEON, ZAMORA, VALENCIA AND VIZCAYA). CD HOPES ITS HIGH ROAD APPROACH TO THE CAMPAIGN, COMBINED WITH THE ELECTORAL COST IT ASSUMES UCD WILL HAVE TO PAY FOR HAVING GOVERNED DURING A DIFFICULT PERIOD, WILL GO FAR TO INCREASE ITS CONGRESS REPRESENTATION TO AT LEAST 25. THESE HOPES RECEIVED AN UNEXPECTED BOOST WHEN AP APOSTATES SILVA MUNOZ AND FERNANDEZ DE LA MORA ANNOUNCED THEY HAD BEEN UNABLE TO REACH AGREEMENT WITH THE ULTRA-RIGHT AFTER ALL, AND WOULD NOT RUN IN THE ELECTION IN ORDER "NOT TO FURTHER DIVIDE THE RIGHT." THIS PERMITS CD TO TAKE AIM AT UCD WITHOUT WORRYING

ABOUT BEING OUTFLANKED ON THE RIGHT BY ANYONE BUT BLAS PINAR AND HIS FASCIST COHORTS.

13. THE CD LEADERSHIP HAS ALSO FULLY REALIZED THAT THE NECESSARY REVAMPED PROGRAM AND CAMPAIGN CONFIDENTIAL.

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APPROACH HAD TO BE BUTTRESSED BY EQUALLY RENOVATED ELECTORAL LISTS, AND ALTHOUGH SOME AP DEPUTIES ARE REPEATING AS LIST-HEADERS, CD'S SLATES BEAR LITTLE RESEMBLANCE TO AP'S 1977 BALLOTS. IN THE SHORT SPACE OF TIME AND WITH THE RELATIVELY LIMITED HUMAN RESOURCES AVAILABLE, CD APPEARS TO HAVE DONE A GOOD JOB OF RECRUITING RESPECTED CON-SERVATIVES, MANY OF WHOM COULD ALMOST AS EASILY HAVE BEEN UCD CANDIDATES AND WHO MAY WELL BE ABLE TO MOUNT AN EFFECTIVE CHALLENGE TO THE GOVERNING PARTY IN A NUMBER OF PROVINCES (MADRID 1118). IN ADDITION TO AREILZA, FRAGA AND OSORIO IN MADRID, THEY INCLUDE FORMER VICE PRESIDENT OF GOVT FERNANDO SUAREZ (LEON), ARMY GENERAL (ON LEAVE OF ABSENCE) MANUEL PRIETO (GRANADA), LONG-TIME OPPOSITIONIST ANTONIO SENILLOSA (BARCELONA), BASQUE INDUSTRIALIST LUIS OLARRA (VIZCAYA), AND FORMER UCD PARLIAMENTARIANS PEDRO MORALES (ALAVA) AND JESUS AIZPUN (NAVARRE). THESE "NEW" FACES HAVE FURTHER CONTRIBUTED TO CD CONFIDENCE THAT IT HAS A GOOD SHOT AT AN ADDITIONAL SEAT IN SOME SCATTERED PROVINCES WHERE IT ALREADY HAS ONE DEPUTY. AND A FIRST SEAT IN OTHERS WHERE AP CAME CLOSE IN 1977 BUT DID NOT QUITE GARNER SUFFICIENT VOTES TO ELECT A DEPUTY. AP VICE PRESIDENT CARLOS ARGOS TOLD EMBOFF JANUARY 25 THEY WERE PARTICULARLY OPTIMISTIC ABOUT THEIR CHANCES FOR A BREAKTHROUGH IN GALICIA AND IN PROVINCES SUCH AS MADRID, ALICANTE, CADIZ, GRANADA, SEVILLE, ZARAGOZA, NAVARRE AND EVEN GUIPUZCOA.

14. AS A RESULT OF THE COMPLETE FACELIFT THE CD LEADERS HAVE SUCCEEDED IN GIVING AP, IT ALREADY APPEARS THAT THE CONSERVATIVE COALITION WILL MOUNT A MUCH MORE EFFECTIVE CHALLENGE TO UCD THAN DID FRAGA

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IN 1977. BUT THE SUCCESS OF THE OPERATION IS BY
NO MEANS GUARANTEED. UNCERTAINTIES ABOUND AT THIS
JUNCTURE. MUCH WILL DEPEND ON HOW THE CAMPAIGN
UNFOLDS AND ON THE ERRORS THE PARTIES COMMIT OR
AVOID UNTIL MARCH 1, NOT TO MENTION CIRCUMSTANCES
BEYOND THEIR CONTROL, LIKE TERRORISM. IN CD'S CASE
THE OUTCOME WILL ALSO HINGE ON HOW WELL AREILZA,
FRAGA AND OSORIO, NOW BROUGHT TOGETHER BY
POLITICAL NECESSITY BUT NOT ALWAYS ON THE BEST OF
TERMS, WORK TOGETHER. ALTHOUGH THERE IS MORE PUSHING
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THEM TOGETHER THAN PULLING THEM APART UNTIL MARCH 1, MANY OBSERVERS BELIEVE CD WILL SHATTER SOONER OR LATER ON THE STRONG PERSONALITIES AND COMPETING AMBITIONS OF ITS THREE PRINCIPAL LEADERS.

15. EVEN SO, CD DOES INDEED HAVE A SHOT AT A FIRST OR ADDITIONAL SEAT IN A NUMBER OF PROVINCES, BUT ONE OR MORE OTHER PARTIES ARE ALSO IN THE RUNNING IN ALMOST EVERY

CASE, ANDRELATIVELY FEW VOTES CAN THRWTHE OUTCOME ONE WAY OR THE OTHER. MOREOVER, CD HAS ITS SHARE OF "VULNERABLE" SEATS, AND INMANY CASES IT WILL DO WELL JUST TO HOLD ON TO WHAT IT HAS. CD BELIEVES IT SENSES THE NON-MARXIST ELECTORATE TILTING RIGHTWARD, AND HOPES IT CAN CAPITALIZE ON A COMBINATION OF UCD-DEBILITATING ABSTENTIONS, AND EXPRESSIONS OF CONSERVATIVE DISENCHANTMENT WITH THE GOVERNING PARTY TO CON-SOLIDATE ITS 1977 HOLDINGS AND EDGE OUT OTHER COMPETITORS FOR ITS SHARE OF THE APPROXIMATELY 70 CONGRESS SEATS THAT ARE MOST SUSCEPTIBLE TO CHANGING HANDS. BUT IT WILL HAVE TO OVERCOME THE ALLEGATION THAT CD, IN SPITE OF THE FACELIFT, IS SIMPLY THE SON OF AP AND A VESTIGE OF FRANCOSIM INCAPABLE OF CONTRIBUTING TO THE CONSOLIDATION OF SPANISH DEMOCRACY. AND IN THE LAST ANALYSIS THE OUTCOME OF THE CD CAMPAIGN WILL PROBABLY HINGE ON A QUESTION WHICH IS AT LEAST AS VISCERAL AS IT IS POLITICAL: HOW MANY MODERATE SPANIARDS HAVE CHANGED THEIR MINDS ABOUT FRAGA DURING THE PAST 18 MONTHS, AND NOW CONSIDER HIM PART OF THE SOLUTION RATHER THAN PART OF THE PROBLEM. TODMAN

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: ELECTIONS, POLITICAL SITUATION, POLITICAL PARTIES

Control Number: n/a Copy: SINGLE Draft Date: 30 jan 1979 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1979MADRID01376
Document Source: CORE

**Document Unique ID: 00** Drafter: n/a

Enclosure: n/a

Executive Order: GS 19850130 CALDWELL, RAY

Errors: N/A **Expiration:** 

Film Number: D790045-0789

Format: TEL From: MADRID OR-P Handling Restrictions: n/a Image Path:

ISecure: 1

Legacy Key: link1979/newtext/t1979019/aaaaagve.tel

Line Count: 570 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM

Message ID: f8c805ec-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 11
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 78 MADRID 5141 Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 10 aug 2005 **Review Event:** Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3926615 Secure: OPEN Status: NATIVE

Subject: THE SPANISH ELECTIONS: ACTORS AND ISSUES; CD FORESEES GAINS, HOPES FOR COALITION WITH UCD

TAGS: PINT, SP To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/f8c805ec-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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